



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 2  
290 BROADWAY  
NEW YORK, NY 10007-1866

**NOV 25 2015**

Honorable Mayor David B. Borge  
Municipal Building  
24 Main Street  
Hoosick Falls, NY 12090

Dear Mayor Borge:

I am writing regarding the perfluorooctanoic acid (PFOA) water contamination that has been discovered in groundwater and drinking water in the Village of Hoosick Falls, NY. On October 15, 2015, I was contacted about the problem with the Hoosick Falls public water supply and was asked if funding from the U.S. Environmental Protection Agency (EPA) was available to address this drinking water problem.

EPA does not have a funding stream to which the Village could apply in this situation. A more detailed response will be provided shortly. In summary, EPA provides Safe Drinking Water Act State Revolving Funds to New York State to address drinking water needs. EPA's Safe Drinking Water Act State Revolving Fund Program is implemented by the New York State Department of Health (DOH).

Because of PFOA's extreme persistence in the environment and its toxicity, mobility and bioaccumulation potential, which pose potential adverse effects to human health and the environment, EPA has been gathering information regarding the Hoosick Falls PFOA contamination and has been discussing this matter with DOH and the New York State Department of Environmental Conservation (DEC). While EPA has not, to date, promulgated an enforceable drinking water standard for PFOA under the Safe Drinking Water Act, in 2009, EPA's Office of Water established a provisional health advisory of 400 nanograms per liter, that is, 400 parts per trillion (ppt), for PFOA.<sup>1</sup>

Provisional health advisories reflect reasonable, health-based hazard concentrations above which action should be taken to reduce exposure to unregulated contaminants in drinking water. In 2014, EPA stated that its provisional health advisory for PFOA, if exceeded, suggests the need for discontinuing use of the water for drinking or cooking; and that the advisory reflects an amount of PFOA that may cause adverse health effects in the short term (weeks to months).

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<sup>1</sup> See [http://water.epa.gov/action/advisories/drinking/upload/2009\\_01\\_15\\_criteria\\_drinking\\_pha-PFOA\\_PFOS.pdf](http://water.epa.gov/action/advisories/drinking/upload/2009_01_15_criteria_drinking_pha-PFOA_PFOS.pdf).

<sup>2</sup> An additional EPA fact sheet about PFOA can be found at [http://www2.epa.gov/sites/production/files/2014-04/documents/factsheet\\_contaminant\\_pfos\\_pfoa\\_march2014.pdf](http://www2.epa.gov/sites/production/files/2014-04/documents/factsheet_contaminant_pfos_pfoa_march2014.pdf) and is enclosed. Please note that EPA is currently reviewing the state of the science on PFOA and other perfluorinated compounds, which may lead to further advisories, including an advisory addressing long-term health effects.

As you know, four samples collected from the public water supply in Hoosick Falls on June 4, 2015 were found to contain more than 600 ppt of PFOA. Additionally, 2015 groundwater sampling at the Saint-Gobain Performance Plastics facility on McCaffrey Street in Hoosick Falls found levels as high as 18,000 ppt. Certain private wells in the area have also shown the presence of PFOA, though not at levels above 400 ppt, as far as EPA is aware.

Based on the presence of PFOA above 400 ppt in Hoosick Falls public drinking water supply wells, it is recommended that an alternate drinking water source (e.g., bottled water) be provided to the users of the Hoosick Falls public water supply, until such time as PFOA concentrations in drinking water are brought consistently below the 400 ppt level. EPA also recommends that during this period, drinking water from the public water supply not be used for cooking (e.g., boiling pasta, making soup, steaming vegetables, etc.). Boiling the water does not diminish the potential health risk associated with the PFOA.

EPA recommends that the Village of Hoosick Falls' web site be updated to conform with the information provided above, and that any information provided to the residents by the Village relating to the water contamination issue be consistent with this information as well. While the Village's web site does mention an EPA "guideline" of 400 ppt for PFOA, we recommend that the information that I have provided above regarding EPA's 400 ppt provisional health advisory, and the significance of that advisory, along with the above Internet links, be included in the web site's discussion of the water contamination issue.

In addition, EPA recommends the following corrections to the Village's web site:

- The web site incorrectly cites a 200 ppt guideline for PFOA. The 200 ppt provisional health advisory that EPA issued is for a different compound ("PFOS"), not PFOA.
- The web site contains the statement, "The EPA is in the data collection phase only." We recommend that sentence be deleted. While EPA is gathering data about PFOA in public water systems, EPA has also issued a provisional health advisory, as discussed above.
- The following sentences on the Village web site should be deleted: "Village residents should be aware that the numbers in each sample represent parts per trillion and the EPA guidelines are based on parts per billion. As yet, there is no standard or benchmark to determine how these numbers are to be interpreted for their impact on public health." As discussed above, EPA's provisional health advisory for PFOA is 400 parts per trillion.

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<sup>2</sup> See <http://water.epa.gov/drink/standards/upload/Peer-Review-of-Health-Effects-Documents-for-PFOA-and-PFOS-Factsheet-February-2014.pdf>.

In addition to ensuring the accuracy of the information provided to the public, appropriate measures in groundwater and drinking water contamination situations such as this one may include, among other things, some or all of the following actions, whether such measures are taken by the Village, by an entity that is the source of the contamination, or by some other party:

Public and private drinking water supplies

- As a temporary measure until a more permanent, safe drinking water supply is provided, provision of bottled water to residents in the impacted and potentially impacted area;
- Encourage the private well owners to identify themselves and sign up for well sampling to determine whether contamination is present;
- After obtaining approval from the Department of Health, installation, operation and maintenance of a treatment system on the public water supply that will effectively treat PFOA (granular activated carbon filtration is one such system);
- Appropriate training for the public water system operators to ensure that the system is working at optimum capacity and effectively and efficiently removing the contaminant in the water source;
- Ensuring the financial capability to support the cost of the granular activated carbon system maintenance requirements going forward;
- A contingency plan to ensure that safe drinking water will continue to be provided to the public even if and when the primary treatment system is taken offline;
- If a private well is confirmed to have PFOA contamination at a level of 400 ppt or above, then bottled water should be provided to that residence, followed by a more permanent solution – *i.e.*, either an individual treatment system (such as a Point of Entry Treatment Systems) or connection to the public water supply;
- Regular monitoring of both the treated and untreated water at the public water supply;

- Regular monitoring of the impacted private wells, and based on a groundwater plume delineation or other appropriate information, sampling of certain additional private wells. (To date, DOH has done some essential, limited sampling of private drinking water wells in the area to determine whether the wells are impacted by PFOA at levels of concern. There needs to be a commitment to do substantially more private well sampling.)

In addition, EPA will work with DEC and DOH with respect to the need for the following efforts, which would be directly overseen by EPA or the State of New York, based on future discussions with the State:

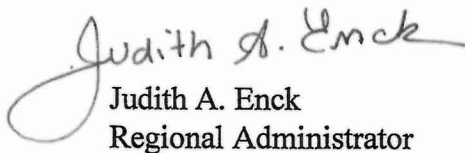
- Investigation of the nature and extent of contamination and identification of the source(s) of the contamination
  - Such an investigation may include a hydrogeological study (including installation and sampling of groundwater monitoring wells), soil, sediment and surface water sampling, review of historical records and databases, and other investigations and analyses; and
  - Modeling of air deposition from PFOA air emissions.
- Identification and implementation of one or more early interim measures
  - Such interim measures may involve addressing the potential source(s) and/or containing the groundwater contaminant plume.
- Feasibility Study and Remedial Action
  - Identification and analysis of potential alternatives to remediate the groundwater contamination, the source(s) of the contamination, and any other contaminated areas; and
  - Selection and implementation of a remedial alternative(s).
- Sampling in Hoosick River, including fish

I understand that Saint-Gobain Performance Plastics has agreed to pay for the provision of bottled water to residents and the installation of a carbon filtration system on the public drinking water supply. As indicated above, there are additional important measures that need to be addressed.

If you have any questions or would like additional information about any of the matters discussed above, please contact me at 212-637-5000 or Pat Evangelista at 212-637-4447 or [evangelista.pat@epa.gov](mailto:evangelista.pat@epa.gov).

Thank you.

Sincerely yours,

  
Judith A. Enck  
Regional Administrator

Enclosure

cc: Nathan Graber, NYSDOH  
Basil Seggos, NYSDEC  
Honorable Kathy Jimino, Rensselaer County Executive



# Emerging Contaminants – Perfluorooctane Sulfonate (PFOS) and Perfluorooctanoic Acid (PFOA)

March 2014



## EMERGING CONTAMINANTS FACT SHEET – PFOS and PFOA

### At a Glance

- ❖ Fully fluorinated compounds that are human-made substances and are not naturally found in the environment
- ❖ Used as a surface-active agent and in a variety of products, such as firefighting foams, coating additives and cleaning products
- ❖ Do not hydrolyze, photolyze or biodegrade under typical environmental conditions and are extremely persistent in the environment
- ❖ Studies have shown they have the potential to bioaccumulate and biomagnify in wildlife
- ❖ Readily absorbed after oral exposure and accumulate primarily in the serum, kidney and liver
- ❖ Toxicological studies on animals indicate potential developmental, reproductive and systemic effects
- ❖ Health-based advisories or screening levels for PFOS and PFOA have been developed by the EPA and state agencies
- ❖ Standard detection methods include high-performance liquid chromatography and tandem mass spectrometry
- ❖ Common ex situ water treatment technologies include activated carbon filters and reverse osmosis units

### Introduction

An "emerging contaminant" is a chemical or material that is characterized by a perceived, potential, or real threat to human health or the environment or by a lack of published health standards. A contaminant may also be "emerging" because a new source or a new pathway to humans has been discovered or a new detection method or treatment technology has been developed (DoD 2011). This fact sheet, developed by the U.S. Environmental Protection Agency (EPA) Federal Facilities Restoration and Reuse Office (FFRRO), provides a summary of the emerging contaminants perfluorooctane sulfonate (PFOS) and perfluorooctanoic acid (PFOA), including physical and chemical properties; environmental and health impacts; existing federal and state guidelines; detection and treatment methods; and additional sources of information. This fact sheet is intended for use by site managers who may address PFOS and PFOA at cleanup sites or in drinking water supplies and for those in a position to consider whether these chemicals should be added to the analytical suite for site investigations.

PFOS and PFOA are extremely persistent in the environment and resistant to typical environmental degradation processes. As a result, they are widely distributed across the higher trophic levels and are found in soil, air and groundwater at sites across the United States. The toxicity, mobility and bioaccumulation potential of PFOS and PFOA pose potential adverse effects for the environment and human health.

### What are PFOS and PFOA?

- ❖ PFOS and PFOA are fully fluorinated, organic compounds and are the two perfluorinated chemicals (PFCs) that have been produced in the largest amounts within the United States (ATSDR 2009; EFSA 2008).
- ❖ PFOS is a perfluoralkyl sulfonate that is commonly used as a simple salt (such as potassium, sodium or ammonium) or is incorporated into larger polymers (EFSA 2008; EPA 2009c).
- ❖ PFOA is a perfluoralkyl carboxylate that is produced synthetically as a salt. Ammonium salt is the most widely produced form (EFSA 2008; EPA 2009c).

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## What are PFOS and PFOA? (continued)

- ❖ PFOS synonyms include 1-octanesulfonic acid, heptadecafluoro-, 1-perfluorooctanesulfonic acid, heptadecafluoro-1-octanesulfonic acid, perfluoro-n-octanesulfonic acid, perfluorooctanesulfonic acid and perfluorooctylsulfonic acid (ATSDR 2009; UNEP 2005).
- ❖ PFOA synonyms include pentadecafluoro-1-octanoic acid, pentadecafluoro-n-octanoic acid, pentadecafluorooctanoic acid, perfluorocaprylic acid, perfluorooctanoic acid, perfluoroheptanecarboxylic acid and octanoic acid (ATSDR 2009).
- ❖ They are stable chemicals that include long carbon chains. Because of their unique lipid- and water-repellent characteristics, PFOS and PFOA are used as surface-active agents in various high-temperature applications and as a coating on surfaces that contact with strong acids or bases (Schultz and others 2003; UNEP 2005).
- ❖ PFCs are used in a wide variety of industrial and commercial products such as textiles and leather products, metal plating, the photographic industry, photolithography, semi-conductors, paper and packaging, coating additives, cleaning products and pesticides (ATSDR 2009; EPA 2009c; OECD 2002).
- ❖ Through 2001, PFCs were used to manufacture Aqueous Film Forming Foam (AFFF). PFOS-based AFFF is used to extinguish flammable liquid fires (for example, hydrocarbon fueled), such as fires involving gas tankers and oil refineries (EPA 2013a; DoD SERDP 2012).
- ❖ They are human-made compounds and do not occur naturally in the environment (ATSDR 2009; EPA 2009c).
- ❖ PFOS and PFOA can also be formed by environmental microbial degradation or by metabolism in larger organisms from a large group of related substances or precursor compounds (ATSDR 2009; UNEP 2006).
- ❖ The 3M Company, the primary manufacturer of PFOS, completed a voluntary phase-out of PFOS production in 2002 (ATSDR 2009; 3M 2008).

### Exhibit 1: Physical and Chemical Properties of PFOS and PFOA

(ATSDR 2009; Brooke and others 2004; EFSA 2008; Environment Canada 2012; EPA 2002b; OECD 2002; UNEP 2006)

Property	PFOS (Potassium Salt)	PFOA (Free Acid)
Chemical Abstracts Service (CAS) Number	2795-39-3	335-67-1
Physical Description (physical state at room temperature and atmospheric pressure)	White powder	White powder/ waxy white solid
Molecular weight (g/mol)	538	414
Water solubility at 25°C (mg/L)	550 to 570 (purified), 370 (fresh water), 25 (filtered sea water)	9.5 X 10 <sup>3</sup> (purified)
Melting Point (°C)	> 400	45 to 54
Boiling point (°C)	Not measurable	188 to 192
Vapor pressure at 20 °C (mm Hg)	2.48 X10 <sup>-6</sup>	0.017 <sup>1</sup>
Octanol-water partition coefficient (log K <sub>ow</sub> )	Not measurable	Not measurable
Organic-carbon partition coefficient (log K <sub>oc</sub> )	2.57 (Value estimated based on anion and not the salt)	2.06
Henry's law constant (atm-m <sup>3</sup> /mol)	3.05 × 10 <sup>-9</sup>	Not measurable
Half-Life	Atmospheric: 114 days Water: > 41 years (at 25° C)	Atmospheric: 90 days <sup>2</sup> Water: > 92 years (at 25° C)

Abbreviations: g/mol – grams per mole; mg/L – milligrams per liter; °C – degree Celsius; mm Hg – millimeters of mercury; atm-m<sup>3</sup>/mol – atmosphere-cubic meters per mole.

<sup>1</sup> Extrapolation from measurement.

<sup>2</sup> The atmospheric half-life value identified for PFOA is estimated based on available data determined from short study periods.

## What are PFOS and PFOA? (continued)

- ❖ PFOS chemicals are no longer manufactured in the United States; however, EPA significant new use rules (SNURs) allow for the continuation of a few, limited, highly technical applications of PFOS-related substances where no known alternatives are available. In addition, existing stocks of PFC-based chemicals that were manufactured or imported into the United States before the effective date of the SNURs (for example, PFOS-based AFFF produced before the rules took effect in 2002) can still be used (EPA 2009c, 2013a).
- ❖ PFOA as its ammonium salt is manufactured primarily for use as an aqueous dispersion agent and in the manufacture of fluoropolymers (which are used in a wide variety of mechanical and industrial components) such as electrical wire casings, fire- and chemical-resistant tubing and plumbing seal tape. They are also produced unintentionally by the degradation of some fluorotelomers (ATSDR 2009; EPA 2009c).
- ❖ As part of the EPA's PFOA stewardship program, eight companies committed to achieve the following by 2010: (1) reduce global facility emissions of PFOA to all media; (2) reduce precursor chemicals that break down to PFOA and related higher homologue chemicals; and (3) PFOA product content (95 percent). The companies also agreed to work toward eliminating these chemicals from emissions and products by 2015 (EPA 2013a).

## What are the environmental impacts of PFOS and PFOA?

- ❖ During past manufacturing processes, large amounts of PFOS and PFOA were released to the air, water and soil in and around fluorochemical facilities (ATSDR 2009).
- ❖ PFOS and PFOA have been detected in a number of U.S. cities in surface water and sediments downstream of former fluorochemical production facilities and in wastewater treatment plant effluent, sewage sludge and landfill leachate (EPA 2002b; OECD 2002).
- ❖ The environmental release of PFOS-based AFFF may also occur from tank and supply line leaks, use of aircraft hangar fire suppression systems and firefighting training (DoD SERDP 2012).
- ❖ Both PFOS and PFOA are the stable end products resulting from the degradation of precursor substances through a variety of abiotic and biotic transformation pathways (Conder and others 2010).
- ❖ Because of their chemical structure, PFCs, including PFOS and PFOA, are chemically and biologically stable in the environment and resist typical environmental degradation processes, including atmospheric photooxidation, direct photolysis and hydrolysis. As a result, these chemicals are extremely persistent in the environment (OECD 2002; Schultz and others 2003).
- ❖ PFOS and PFOA have very low volatility because of their ionic nature. Therefore, they will be persistent in water and soil (3M 2000; ATSDR 2009).
- ❖ When released directly to the atmosphere, PFCs are expected to adsorb to particles and settle to the ground through wet or dry deposition (Barton and others 2007; Hurley and others 2004).
- ❖ In their anionic forms, PFOA and PFOS are water-soluble and can migrate readily from soil to groundwater, where they can be transported long distances (Davis and others 2007; Post and others 2012).
- ❖ Monitoring data from the Arctic region and at sites remote from known point sources have shown levels of PFOS and PFOA in environmental media and biota, indicating that long-range transport has occurred. For example, PFOA and PFOS have been detected in concentrations from the low- to mid- picograms per liter (pg/L) range in remote regions of the Arctic caps. In addition, PFOS concentrations detected in the liver of the Canadian Arctic polar bear range from 1,700 to more than 4,000 nanograms per gram (ng/g) (Lau and others 2007; Martin and others 2004; Young and others 2007).
- ❖ Causes of long-range PFC transport include (1) atmospheric transport of precursor compounds (such as perfluoroalkyl sulfonamides), followed by degradation to form PFCs and (2) direct, long-range transport of PFCs via ocean currents or in the form of marine aerosols (Armitage and others 2006; Post and others 2012).

## What are the environmental impacts of PFOS and PFOA? (continued)

- ❖ The wide distribution of PFCs increases the potential for bioaccumulation and bioconcentration as they are transferred from low to higher trophic level organisms. Because of their persistence and long-term accumulation, higher trophic level wildlife such as fish, piscivorous birds and other biota can continue to be exposed to PFOS and PFOA (EPA 2006a; UNEP 2006).
- ❖ The bioaccumulation potential of PFCs increases with increasing carbon chain length (ATSDR 2009; Furdui and others 2007).
- ❖ PFOS is the only PFC that has been shown to accumulate to levels of concern in fish tissue. The estimated bioconcentration factor in fish ranges from 1,000 to 4,000 (EFSA 2008; MDH 2011; OECD 2002).
- ❖ As of 2013, the Superfund Information Systems Database indicates PFCs have been reported in the 5-year reviews of 14 hazardous waste sites on the EPA National Priorities List (EPA 2013b).
- ❖ Data gathered in 2008 from the DoD Knowledge Based Corporate Reporting System show that 594 DoD facilities have been categorized as Fire/Crash/Training Sites and, therefore, have the potential for PFC contamination based on historical use of AFFF (DoD 2008; DoD SERDP 2012).

## What are the routes of exposure and the health effects of PFOS and PFOA?

- ❖ Studies have found PFOS and PFOA in the blood samples of the general human population and wildlife nationwide, indicating that exposure to the chemicals is widespread (ATSDR 2009; EPA 2006a).
- ❖ Reported data indicate that serum concentrations of PFOS and PFOA are higher in workers and individuals living near fluorochemical production facilities than for the general population (Calafat and others 2007; EPA 2009c).
- ❖ Potential pathways, which may lead to widespread exposure, include ingestion of food and water, use of commercial products or inhalation from long-range air transport of PFC-containing particulate matter (ATSDR 2009; EPA 2009c).
- ❖ Based on the limited information available, fish and fishery products seem to be one of the primary sources of human exposure to PFOS (EFSA 2008).
- ❖ While a federal screening level or toxicity value for the consumption of fish has not yet been established, the Dutch National Institute for Public Health and the Environment has calculated a maximum permissible concentration for PFOS of 0.65 nanograms per liter (ng/L) for fresh water (based on consumption of fish by humans as the most critical route) (Moermond and others 2010).
- ❖ Studies also indicate that continued exposure to low levels of PFOA in drinking water may result in adverse health effects (Post and others 2012).
- ❖ Toxicology studies show that PFOS and PFOA are readily absorbed after oral exposure and accumulate primarily in the serum, kidney and liver. No further metabolism is expected (EPA 2006a, 2009c).
- ❖ PFOS and PFOA have half-lives in humans ranging from 2 to 9 years, depending on the study. This half-life results in continued exposure that could increase body burdens to levels that would result in adverse outcomes (ATSDR 2009; EPA 2009c; Kärman and others 2006; Olsen and others 2007).
- ❖ Acute- and intermediate-duration oral studies on rodents have raised concerns about potential developmental, reproductive and other systemic effects of PFOS and PFOA (Austin and others 2003; EPA 2006a).
- ❖ The ingestion of PFOA-contaminated water was found to cause adverse effects on mammary gland development in mice (Post and others 2012).
- ❖ One study indicated that exposure to PFOS can affect the neuroendocrine system in rats; however, the mechanism by which PFOS affects brain neurotransmitters is still unclear (Austin and others 2003).
- ❖ Both PFOS and PFOA have a high affinity for binding to B-lipoproteins and liver fatty acid-binding protein. Several studies on animals have shown that these compounds can interfere with fatty acid metabolism and may deregulate metabolism of lipids and lipoproteins (EFSA 2008; EPA 2009c).

## What are the routes of exposure and the health effects of PFOS and PFOA? (continued)

- ❖ In May 2006, the EPA Science Advisory Board suggested that PFOA cancer data are consistent with the EPA guidelines for the Carcinogen Risk Assessment descriptor "likely to be carcinogenic to humans." EPA is still evaluating this information and additional research pertaining to the carcinogenicity of PFOA (EPA 2006b, 2013a).
- ❖ The American Conference of Governmental Industrial Hygienists (ACGIH) has classified PFOA as a Group A3 carcinogen — confirmed animal carcinogen with unknown relevance to humans (ACGIH 2002).
- ❖ The chronic exposure to PFOS and PFOA can lead to the development of tumors in the liver of rats; however, more research is needed to determine if there are similar cancer risks for humans (ATSDR 2009; OECD 2002).
- ❖ In a retrospective cohort mortality study of more than 6,000 PFOA-exposed employees at one plant, results identified elevated standardized mortality ratios for kidney cancer and a statistically significant increase in diabetes mortality for male workers. The study noted that additional investigations are needed to confirm these findings (DuPont 2006; Lau and others 2007).
- ❖ Studies have shown that PFCs may induce modest effects on reactive oxygen species and deoxyribonucleic acid (DNA) damage in the cells of the human liver (Eriksen and others 2010; Reistad and others 2013).
- ❖ Analysis of U.S. National Health and Nutrition Examination Survey representative study samples indicate that higher concentrations of serum PFOA and PFOS are associated with thyroid disease in the U.S. general adult population. Further analysis is needed to identify the mechanisms underlying this association (Melzer and others 2010).
- ❖ Epidemiologic studies have shown an association between PFOS exposure and bladder cancer; however, further research and analysis are needed to understand this association (Alexander and others 2004; Lau and others 2007).

## Are there any federal and state guidelines and health standards for PFOS and PFOA?

- ✓ ❖ In January 2009, the EPA's Office of Water established a provisional health advisory (PHA) of 0.2 micrograms per liter (µg/L) for PFOS and 0.4 µg/L for PFOA to assess the potential risk from short-term exposure of these chemicals through drinking water. PHAs reflect reasonable, health-based hazard concentrations above which action should be taken to reduce exposure to unregulated contaminants in drinking water (EPA 2009d, 2013a).
- ❖ EPA Region 4 calculated a residential soil screening level of 6 milligrams per kilogram (mg/kg) for PFOS and 16 mg/kg for PFOA (EPA Region 4 2009).
- ❖ Various states have established drinking water and groundwater guidelines, including the following:
  - Minnesota has established a chronic health risk limit of 0.3 µg/L for PFOS and PFOA in drinking water (MDH 2011).
  - ✓ ▪ New Jersey has established a preliminary health-based guidance value of 0.04 µg/L for PFOA in drinking water (NJDEP 2013).
  - North Carolina has established an interim maximum allowable concentration (IMAC) of 2 µg/L for PFOA in groundwater (NCDENR 2006).
- In 2010, the North Carolina Secretary's Science Advisory Board (NCSAB) on Toxic Air Pollutants recommended that the IMAC be reduced to 1 µg/L based on a review of the toxicological literature and discussions with scientists conducting research on the health effects associated with exposure to PFOA. As of February 2014, the NCSAB's recommendation was still pending review by the North Carolina Division of Water Quality (NCSAB 2010).
- ❖ Under the Toxic Substances Control Act (TSCA), the EPA finalized two SNURs in 2002 for 88 PFOS-related substances, which require companies to notify the EPA 90 days before starting to manufacture or importing these substances for a significant new use; this pre-notification allows time to evaluate the new use (EPA 2002a, 2013a).
- ❖ In 2007, the SNURs were amended to include 183 additional PFOS-related substances (EPA 2006a, 2013a).

## Are there any federal and state guidelines and health standards for PFOS and PFOA? (continued)

- ❖ On September 30, 2013, the EPA issued a final SNUR requiring companies to report 90 days in advance of all new uses of long-chain perfluoroalkyl carboxylic (LCPFAC) chemicals (defined as having perfluorinated carbon chain lengths equal to or greater than seven carbons and less than or equal to 20 carbons) for use as part of carpets or to treat carpets, including the import of new carpet containing LCPFACs. In addition, the EPA is amending the existing SNUR to add PFOS-related substances that have completed the TSCA new chemical review process but have not yet commenced production or importation, and to designate processing as a significant new use (EPA 2012, 2013a).
- ❖ The SNURs allow for continued use for a few highly technical applications of PFOS-related substances where no alternatives are available; these specialized uses are characterized by very low volume, low exposure and low releases (EPA 2009c, 2013a).
- ❖ The Agency for Toxic Substances and Disease Registry has not established a minimal risk level (MRL) for PFOS or PFOA; when the draft toxicological profile was published, human studies were insufficient to determine with a sufficient degree of certainty that the effects are either exposure-related or adverse (ATSDR 2009).
- ❖ The EPA has not derived a chronic oral reference dose (RfD) or chronic inhalation reference concentration (RfC) for PFOS or PFOA and has not classified PFOS or PFOA carcinogenicity.
- ❖ The EPA removed PFOS and PFOA from the Integrated Risk Information System (IRIS) agenda in a Federal Register notice released on October 18, 2010. At this time, EPA is not conducting an IRIS assessment for these chemicals (EPA 2010).
- ❖ PFOS and PFOA were included on the third drinking water contaminant candidate list, which is a list of unregulated contaminants that are known to, or anticipated to, occur in public water systems and may require regulation under the Safe Drinking Water Act (EPA 2009a).

## What detection and site characterization methods are available for PFOS and PFOA?

- ❖ PFOS and PFOA are commonly deposited in the environment as discrete particles with strongly heterogeneous spatial distributions. Unless precautions are taken, this distribution causes highly variable soil data that can lead to confusing or contradictory conclusions about the location and degree of contamination. Proper sample collection (using an incremental field sampling approach), sample processing (which includes grinding) and incremental subsampling are required to obtain reliable soil data (EPA 2003, 2013c).
- ❖ PFOS and PFOA in anionic form can be extracted from environmental media by conventional methods using either acidification or ion pairing to obtain a neutral form of the analyte. Sample preparation methods used for PFCs have included solvent extraction, ion-pair extraction, solid-phase extraction and column-switching extraction (Flaherty and others 2005).
- ❖ Precursors and intermediate degradation products can be extracted using solvents (Dasu and others 2012; Ellington and others 2009).
- ❖ Air samples may be collected using high-volume air samplers that employ sampling modules containing glass-fiber filters and glass columns with a polyurethane foam (Jahnke and others 2007a).
- ❖ Detection methods for PFCs are primarily based on high-performance liquid chromatography (HPLC) coupled with tandem mass spectrometry (MS/MS). HPLC-MS/MS has allowed for more sensitive determinations of individual PFOS and PFOA in air, water and soil (EFSA 2008; Jahnke and others 2007b; Washington and others 2008).
- ❖ Both liquid chromatography (LC)-MS/MS and gas chromatography-mass spectrometry (GC-MS) can be used to identify the precursors of PFOS and PFOA (EFSA 2008).
- ❖ EPA Method 537, Version 1.1, is an LC-MS/MS method used to analyze selected perfluorinated alkyl acids in drinking water. While most sampling protocols for organic compounds require sample collection in glass, this method requires plastic sample bottles because PFCs are known to adhere to glass (EPA 2009b).
- ❖ The development of LC - electrospray ionization (ESI) MS and LC-MS/MS has improved the analysis of PFOS and PFOA (EFSA 2008).
- ❖ Reported sensitivities for the available detection methods include low picograms per cubic meter ( $\text{pg}/\text{m}^3$ ) levels in air, high picograms per liter ( $\text{pg}/\text{L}$ ) to low  $\text{ng}/\text{L}$  levels in water and high picogram per gram to low  $\text{ng}/\text{g}$  levels in soil (ATSDR 2009).

## What technologies are being used to treat PFOS and PFOA?

- ❖ Because of their unique physicochemical properties (strong fluorine-carbon bond and low vapor pressure), PFOS and PFOA resist most conventional in situ treatment technologies, such as direct oxidation (Hartten 2009; Vectis and others 2009).
- ❖ Factors to consider when selecting a treatment method in all media include: (1) initial concentration of PFCs; (2) the background organic and metal concentration; (3) available degradation time; and (4) other site-specific conditions (Vectis and others 2009).
- ❖ Ex situ treatments including activated carbon filters, nanofiltration and reverse osmosis units have been shown to remove PFCs from water; however, incineration of the concentrated waste would be needed for the complete destruction of PFCs (Hartten 2009; MDH 2008; Vectis and others 2009).
- ❖ Research into a cost-effective treatment approach for PFOS and PFOA is ongoing (DoD SERDP 2012).
- ❖ Alternative technologies studied for PFOS and PFOA degradation in water, soil and solid waste include photochemical oxidation and thermally induced reduction, which have achieved some bench-scale success (Hartten 2009; Vectis and others 2009).
- ❖ Laboratory-scale studies have also evaluated sonochemical degradation (that is, ultrasonic irradiation) to treat PFOS and PFOA in groundwater and have reported a sonochemical degradation half-life less than 30 minutes for both PFOS and PFOA (Cheng and others 2008, 2010).
- ❖ Results from a laboratory-scale study suggested the promising potential of using a double-layer permeable reactive barrier (DL-PRB) system for the in situ containment of PFC-contaminated soil and groundwater. The DL-PRB system is composed of an oxidant-releasing material layer followed by a layer of quartz sands immobilized with humification enzymes. The system drives enzyme-catalyzed oxidative humification reactions to degrade PFCs in the PRB (DoD SERDP 2013).
- ❖ In situ chemical oxidation is being explored as a possible means to treat PFCs in water. Laboratory-scale study results indicate that heat-activated persulfate and permanganate can effectively degrade PFOS and PFOA in water (Liu and others 2012a, b).

## Where can I find more information about PFOS and PFOA?

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## Where can I find more information about PFOS and PFOA? (continued)

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## Contact Information

If you have any questions or comments on this fact sheet, please contact: Mary Cooke, FFRRO, by phone at (703) 603-8712 or by email at [cooke.maryt@epa.gov](mailto:cooke.maryt@epa.gov).

**Enck, Judith**

---

**From:** David Borge <themayorhf@gmail.com>  
**Sent:** Monday, November 30, 2015 3:58 PM  
**To:** Enck, Judith  
**Cc:** Village Clerk; Jimino, Kathy; nathan.graber@health.ny.gov  
**Subject:** Response to Correspondence of 11/25/2015  
**Attachments:** Letter to EPA.docx

Regional Administrator Enck:

Thank you for your letter of November 25, 2015. Attached, please find my response. In addition, a signed hard copy is being mailed to you.

Your on-going support is very much appreciated.

Thank you.

David B. Borge, Mayor  
Village of Hoosick Falls, New York 12090



COPY FOR YOUR  
INFORMATION

12-16-000-2177-RA



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Mayor:  
David B. Borge

Deputy Mayor:  
Ric DiDonato

Trustees:  
Robert Downing  
Kevin O'Malley  
Robert Ryan  
Ben Patten  
Karen Sprague

November 30, 2015

Judith A. Enck, Regional Administrator  
U.S. Environmental Protection Agency  
Region 2  
290 Broadway  
New York, N.Y. 10007-1866

Re: Hoosick Falls Municipal Water Supply/PFOA

Dear Regional Administrator Enck:

I and my colleagues on the Village Board very much appreciate your letter of November 25, 2015 on the above referenced. We share your concerns and will heed to your suggestions and recommendations.

Both the NYS and Rensselaer County Health Departments have been working very closely with the Village on this issue and my gratitude to them cannot be expressed enough. While the NYS Department of Environmental Conservation has not been as directly involved in this matter as the two Health Departments, we have had communications with DEC and know that they are monitoring the situation and talking with DOH personnel. In this regard, the Village has scheduled an Information Forum/Open House for Wednesday evening, December 2, 2015 for Village and Town residents. Representatives from Departments of Health, Village and Town officials, consulting engineers, Saint-Gobain personnel, Tops Market management personnel, Water Treatment plant operators and others will be present to answer questions and provide information (both verbal and printed materials).

Thus far, Saint-Gobain has been very cooperative in attempting to deal with this unfortunate situation. You are correct in that we started a bottled water distribution program this past Sunday, November 29, 2015. Up to 5 gallons of water per day per household (1 gal. or 2.5 gal. containers) can be picked up upon presenting identification at our local Tops Market Store. Special arrangements have been put in place for nursing homes, day care centers, schools, and a handful of businesses (such as our local pub/restaurant). Once things settle into established practices, we hope to go to monthly invoicing. All costs for this program are being incurred by Saint-Gobain.

In addition, you are also correct that Saint-Gobain has agreed to retrofit the Municipal Water Treatment plant with two granular activated carbon filtration systems with the company agreeing to cover all costs associated with this effort. Two engineering firms are working with the Health Departments to assure this process of retrofitting begins as soon as possible. Our attorneys are

LA  
DRA  
COS  
cc: CWD  
DECA

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working closely with Saint-Gobain's legal representatives to work out several other details, many of which have been identified under the "Public and private drinking water supplies" section of your 11/25/15 correspondence to me. Our overall objective here is to get all monitored wells to negligible or non-measurable amounts for PFOA,

Finally, I have directed appropriate Village personnel to change the Village's website in accordance with your recommendations.

In closing, please be assured that Village, Town and County officials are all deeply concerned about this water situation and will not rest until it is resolved. Any and all assistance your Agency can provide will always be appreciated. Unless I hear differently, I and my Board will continue to work directly with the State and County Health Departments who, I understand, have been having periodic discussions with Region 2 staff.

Sincerely,



David B. Borge, Mayor

cc: Nathan Graber, NYSDOH  
Basil Seggos, NYSDEC  
Hon. Kathy Jimino, Rensselaer County Executive  
Thomas A. Ulasewicz, Esq.

U.S. EPA REGION 2  
CORRESPONDENCE CONTROL  
OFFICE

2015 DEC -8 AM 11: 24

RECEIVED

Working Group on the Status of Women in the Work Force  
This group was established in 1971 to study the status of women in the work force and to make recommendations to the President and Congress. The group has held numerous public hearings and has issued several reports. Its most recent report, "The Status of Women in the Work Force," was issued in 1975. It contains a comprehensive analysis of the current situation of women in the work force and makes a series of recommendations for improving their status.

The group has also been instrumental in the development of the Equal Pay Act of 1963 and the Equal Opportunity Act of 1971. It has also been active in the development of the National Commission on the Status of Women, which was established in 1971.

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Working Group on the Status of Women in the Work Force

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RECEIVED

## Enck, Judith

---

**From:** Ana Velasquez <AMV@fmbf-law.com> on behalf of Thomas Ulasewicz <TAU@fmbf-law.com>  
**Sent:** Friday, December 11, 2015 2:15 PM  
**To:** Enck, Judith  
**Subject:** Hoosick Falls Municipal Water Supply/PFOA/Rensselaer County, New York  
**Attachments:** Memo to Judith Enck re Hoosick Falls Municipal Water Supply.pdf

Please see attached.

Ana Velasquez  
Legal Assistant  
FitzGerald Morris Baker Firth PC  
16 Pearl Street  
Glens Falls, New York 12801  
(518) 745-1400  
(518) 745-1576 fax  
[www.fmbf-law.com](http://www.fmbf-law.com)

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FitzGerald Morris  
Baker Firth

Thomas A. Ulasewicz  
*Of Counsel*  
tau@fmbf-law.com

---

Memo  
Via E-mail

To: Judith Enck, Administrator USEPA Region 2  
From: Thomas A. Ulasewicz  
Date: 12-13-15  
Re: Hoosick Falls Municipal Water Supply/PFOA/Rensselaer County, New York

It has been a long time since our paths have crossed. I believe the last time we talked was at the Capitol after I had testified before Senate Finance. Anyway, hope this message finds you well.

About 6 to 7 weeks ago, I was retained by the Village of Hoosick Falls to represent the Village Board as special counsel to deal with their very unfortunate municipal water supply problem.

Now that I have brought myself up to date on everything that has occurred over the past approximately two years, I am immersed in seeing to it that the Village accomplishes a just and prompt movement toward remedying the problem, knowing full well this will not be an easy task.

I think the only person remaining whom I need to talk to is you. I would like to know your availability, hopefully early next week, for us to engage in a telephone conversation on this subject. The Village has established effective lines of communication with State and County Health officials and the NYS Department of Environmental Conservation. I would like to bring you up to date on what has occurred and what is expected to take place over the next several weeks and ahead. I would also like to know what role your agency intends to play in this matter and, wherever possible, be accommodating to that objective. I would also like to take advantage of the expertise within your organization or at least know it is available to the Village, as needed.

I look forward to talking with you, Judith. Please e-mail me some dates and times and I will be only too happy to initiate the call.

